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64-1444/A

Approved For Release 2004/04/12 : CIA-RDP79M00098A000300030007-9

3 MAR 1964

JWC
Lt. General Joseph F. Carroll
Director, Defense Intelligence Agency
Washington, D. C.

Dear Joe:

I have gone over your memorandum of 26 February on the subject of DOD participation in the United States Intelligence Board (USIB). It seems to me that your suggestions and comments are well taken.

I am in full agreement with what I understand to be your view that the service intelligence chiefs should retain the right to express divergent or alternative views on USIB documents such as National Intelligence Estimates, Special National Intelligence Estimates and Watch Committee Reports. I think it most important to retain these rights, and as a general rule to have the appropriate service intelligence chief present his views directly to the Board. Additionally, I think these officers should be encouraged to attend USIB meetings as often as they feel interested in doing so.

I feel it also important to insure that appropriate steps be taken to alert all members of USIB to the divergent views of one or more service intelligence chiefs well before draft NIEs and SNIEs reach USIB. For example, service intelligence positions and views should be identified in the DIA contributions to NIEs and SNIEs and representatives of the service intelligence organizations should continue as active participants at the usual interagency sessions at the working level.

I will await your recommendations on DOD representation on the various USIB committees. With the benefit of these views, I will then ask the committee chairmen for their suggestions. I agree that in the meantime the committees should retain their present membership.

NEGATIVE REGISTRY FILE

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I also agree that the service intelligence chiefs should receive delegated authority to deal with such matters as the sanitization of certain intelligence, an example of which is contained in DCID 6/3. I will instruct the Executive Secretary of the USIB to review with members of your staff any other categories of intelligence which might be subject to the same delegation and to draft appropriate changes in the DCIDs.

I would not propose to make any changes now in the current distribution of USIB documents. On the other hand, I think you will agree that, quite apart from the matter of DOD representation, it would be useful to have each member re-examine the distribution of USIB documents within his own department or agency. I will ask to request such a review.

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I propose to announce these new arrangements at the next meeting of the Board on 4 March. I hope that all the service chiefs will attend that meeting just as they have in the past.

Attached is a suggested revision of NSCID 1. This can be issued by the Executive Secretary of the NSC after the USIB meeting this week.

Sincerely,

(Signed) JOHN A. McCONE

JOHN A. McCONE
Director

Attachment

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NIPE/TAParrott:mm/3 Mar 64₂

NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 1¹

BASIC DUTIES AND RESPONSIBILITIES

(Revised 18 January 1961)

The intelligence effort of the United States is a national responsibility, and must be so organized and managed as to exploit to the maximum the available resources of the Government and to satisfy the intelligence requirements of the National Security Council and of the departments and agencies of the Government. For the purpose of coordinating the intelligence activities of the several Government departments and agencies in the interest of national security and pursuant to the provisions of Section 102 of the National Security Act of 1947, as amended, the National Security Council hereby authorizes and directs that:

1. *Over-all Coordination*

The Director of Central Intelligence shall coordinate the foreign intelligence activities of the United States in accordance with existing law and applicable National Security Council directives. Such coordination shall include both special and other forms of intelligence which together constitute the foreign intelligence activities of the United States.

2. *The United States Intelligence Board (USIB)*

a. To maintain the relationship necessary for a fully coordinated intelligence community,² and to provide for a more effective integration of and guidance to the national intelligence effort, a United States Intelligence Board (USIB) is hereby established under the directives of the National Security Council and under the chairmanship of the Director of Central Intelligence. The Board shall advise and assist the Director of Central Intelligence as he may require in the discharge of his statutory responsibilities and pursuant to paragraph 1 above. Subject to other established responsibilities under existing law and to the provisions of National Security Council directives, the Board shall also:

- (1) Establish policies and develop programs for the guidance of all departments and agencies concerned.
- (2) Establish appropriate intelligence objectives, requirements and priorities.

¹ This Directive supersedes NSCID No. 1, dated 15 September 1958, which previously had superseded NSCID No. 1, dated 21 April 1958.

² The intelligence community includes the Central Intelligence Agency; the intelligence components of the Departments of State, Defense, Army, Navy and Air Force, and of the Joint Staff (JCS); the Federal Bureau of Investigation; the Atomic Energy Commission; and the National Security Agency. Other components of the departments and agencies of the Government are included to the extent of their agreed participation in regularly established interdepartmental intelligence activities.

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(3) Review and report to the National Security Council on the national foreign-intelligence effort as a whole.

(4) Make recommendations on foreign-intelligence matters to appropriate United States officials, including particularly recommendations to the Secretary of Defense on intelligence matters within the jurisdiction of the Director of the National Security Agency.

(5) Develop and review security standards and practices as they relate to the protection of intelligence and of intelligence sources and methods from unauthorized disclosure.

(6) Formulate, as appropriate, policies with respect to arrangements with foreign governments on intelligence matters.

b. The membership of the U.S. Intelligence Board shall consist of the following:

- (1) The Director of Central Intelligence, Chairman.
- (2) The Director of Intelligence and Research, Department of State.
- (3) The Deputy Director of Central Intelligence, Central Intelligence Agency.
- (4) The Assistant to the Secretary of Defense for Special Operations.
- (5) The Director of Intelligence and Research, Department of State.
- (6) The Director of the National Security Agency (NSA).
- (7) The Director, Defense Intelligence Agency.
- (8) The Director, National Security Agency.
- (9) A representative of the Atomic Energy Commission.
- (10) A representative of the Director of the Federal Bureau of Investigation.
- (11) The Assistant Chief of Staff, Intelligence, Department of the Air Force.
- (12) A representative of the Director of the Federal Bureau of Investigation.
- (13) A representative of the Atomic Energy Commission.

The Director of Central Intelligence, as Chairman, shall invite the chief of any other department or agency having functions related to the national security to sit with the U.S. Intelligence Board whenever matters within the purview of his department or agency are to be discussed.

c. The Board shall determine its own procedures and shall establish subordinate committees and working groups, as appropriate. It shall be provided with a Secretariat staff, which shall be under the direction of an Executive Secretary appointed by the Director of Central Intelligence in consultation with the members of the Board.

d. The U.S. Intelligence Board shall reach its decisions by agreement. When the Chairman determines that a given position on a matter under consideration represents the consensus of the Board it shall be considered as agreed unless a dissenting member requests that the issue be referred to the National Security Council. Upon such request, the Director of Central Intelligence, as Chairman, shall refer

the matter, together with the dissenting brief, to the National Security Council for decision.

Provided: That such appeals to the National Security Council by the Director, Defense Intelligence Agency or the Director, National Security Agency, shall be taken only after review by the Secretary of Defense.

whenever matters of concern to the Federal Bureau of Investigation and/or the Atomic Energy Commission are referred to the National Security Council, the Attorney General and/or the Chairman of the Atomic Energy Commission respectively, shall sit with the Council. The Board may recommend through its Chairman that a sensitive intelligence matter requiring the attention of higher authority be dealt with by the Council in a restricted meeting, including only those officials who have substantive interest in the matter, or directly by the President.

e. Decisions and recommendations of the Board shall, as appropriate, be transmitted by the Director of Central Intelligence, as Chairman, to the departments or agencies concerned, or to the National Security Council when higher approval is required, or for information.

f. In making recommendations to the National Security Council in matters concerning such intelligence activities of the departments and agencies of the Government as relate to the national security, the Director of Central Intelligence, as Chairman, shall transmit therewith a statement indicating the concurrence or non-concurring views of those members of the U.S. Intelligence Board concerned. Such recommendations when approved by the National Security Council shall, as appropriate, be issued as National Security Council Intelligence Directives or as other Council directives and, as applicable, shall be promulgated and implemented by the departments and agencies of the Government.

g. Decisions of the Board arrived at under the authority and procedures of this paragraph shall be binding, as applicable on all departments and agencies of the Government.

3. *The Director of Central Intelligence*

a. The Director of Central Intelligence shall act for the National Security Council to provide for detailed implementation of National Security Council Intelligence Directives by issuing with the concurrence of the U.S. Intelligence Board such supplementary Director of Central Intelligence Directives as may be required (see par. 2d above). Such directives shall, as applicable, be promulgated and implemented within the normal command channels of the departments and agencies concerned.

b. Director of Central Intelligence Directives to be issued in accordance with the provisions of sub-paragraph a above shall include:

- (1) General guidance and the establishment of specific priorities for the production of national and other intelligence and for collection and other activities in support thereof, including: (a) estab-

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lishment of comprehensive National Intelligence Objectives generally applicable to foreign countries and areas; (b) identification from time to time, and on a current basis, of Priority National Intelligence Objectives with reference to specific countries and subjects; and (c) issuance of such comprehensive and priority objectives, for general intelligence guidance, and their formal transmission to the National Security Council.

(2) Establishment of policy, procedures and practices for the maintenance, by the individual components of the intelligence community, of a continuing interchange of intelligence, intelligence information, and other information with utility for intelligence purposes.

(3) Establishment of policy, procedures and practices for the production or procurement, by the individual components of the intelligence community within the limits of their capabilities, of such intelligence, intelligence information and other information with utility for intelligence purposes relating to the national security, as may be requested by one of the departments or agencies.

c. The Director of Central Intelligence, or representatives designated by him, in consultation with the head of the intelligence or other appropriate component of the department or agency concerned, shall make such surveys of departmental intelligence activities of the various departments and agencies as he may deem necessary in connection with his duty to advise the National Security Council and to coordinate the intelligence effort of the United States.

4. *National Intelligence*

a. National intelligence is that intelligence which is required for the formulation of national security policy, concerns more than one department or agency, and transcends the exclusive competence of a single department or agency. The Director of Central Intelligence shall produce^{*} national intelligence with the support of the U.S. Intelligence Board. Intelligence so produced shall have the concurrence, as appropriate, of the members of the U.S. Intelligence Board or shall carry a statement of any substantially differing opinion of such a member.

b. Departmental intelligence is that intelligence which any department or agency requires to execute its own mission.

c. Interdepartmental intelligence is integrated departmental intelligence which is required by departments and agencies of the Government for the execution of their missions, but which transcends the exclusive competence of a single department or agency to produce. The subcommittee structure of the U.S. Intelligence Board may be utilized for the production and dissemination of interdepartmental intelligence.

^{*}By "produce" is meant "to correlate and evaluate intelligence relating to the national security" as provided in the National Security Act of 1947, as amended, Section 102 (d) (3).

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d. The Director of Central Intelligence shall disseminate national intelligence to the President, members of the National Security Council, as appropriate, members of the U.S. Intelligence Board and, subject to existing statutes, to such other components of the Government as the National Security Council may from time to time designate or the U.S. Intelligence Board may recommend. He is further authorized to disseminate national intelligence and interdepartmental intelligence produced within the U.S. Intelligence Board structure on a strictly controlled basis to foreign governments and international bodies upon his determination with the concurrence of the U.S. Intelligence Board, that such action would substantially promote the security of the United States: *Provided*, That such dissemination is consistent with existing statutes and Presidential policy including that reflected in international agreements; and provided further that any disclosure of FBI intelligence information shall be cleared with that agency prior to dissemination. Departmental intelligence and interdepartmental intelligence produced outside the U.S. Intelligence Board subcommittee structure may be disseminated in accordance with existing statutes and Presidential policy including that reflected in international agreements.

e. Whenever any member of the U.S. Intelligence Board obtains information which indicates an impending crisis situation which affects the security of the United States to such an extent that immediate action or decision by the President or the National Security Council may be required, he shall immediately transmit the information to the Director of Central Intelligence and the other members of the U.S. Intelligence Board as well as to the National Indications Center and to other officials or agencies as may be indicated by the circumstances. The Director of Central Intelligence shall, in consultation with the U.S. Intelligence Board, immediately prepare and disseminate as appropriate the national intelligence estimate of the situation, in accordance with the procedures outlined above.

5. *Protection of Intelligence and of Intelligence Sources and Methods*

The Director of Central Intelligence, with the assistance and support of the members of the U.S. Intelligence Board, shall ensure the development of policies and procedures for the protection of intelligence and of intelligence sources and methods from unauthorized disclosure. Each department and agency, however, shall remain responsible for the protection of intelligence and of intelligence sources and methods within its own organization. Each shall also establish appropriate internal policies and procedures to prevent the unauthorized disclosure from within that agency of intelligence information or activity. The Director of Central Intelligence shall call upon the departments and agencies, as appropriate, to investigate within their department or agency any unauthorized disclosure of intelligence or of intelligence sources or methods. A report of these investigations, including corrective measures taken or recommended within the departments and agencies involved, shall be transmitted to the Director of Central Intelligence for

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review and such further action as may be appropriate, including reports to the National Security Council or the President.

6. Community Responsibilities

a. In implementation of, and in conformity with, approved National Security Council policy, the Director of Central Intelligence in consultation with and supported by the other members of the U.S. Intelligence Board and by other appropriate offices, shall:

(1) Call upon the other departments and agencies as appropriate to ensure that on intelligence matters affecting the national security the intelligence community is supported by the full knowledge and technical talent available in or to the Government;

(2) Ensure that the pertinence, extent and quality of the available foreign intelligence and intelligence information relating to the national security is continually reviewed as a basis for improving the quality of intelligence and the correction of deficiencies;

(3) Take appropriate measures to facilitate the coordinated development of compatible referencing systems within the departments and agencies engaged in foreign intelligence activities. Central reference facilities as a service of common concern shall be provided by the Central Intelligence Agency and/or other departments and agencies, as appropriate; and

(4) Make arrangements with the departments and agencies for the assignment to, or exchange with, the Central Intelligence Agency of such experienced and qualified personnel as may be of advantage for advisory, operational, or other purposes. In order to facilitate the performance of their respective intelligence missions, the departments and agencies concerned shall, by agreement, provide each other with such mutual assistance as may be within their capabilities and as may be required in the interests of the intelligence community for reasons of economy, efficiency, or operational necessity. In this connection primary departmental interests shall be recognized and shall receive mutual cooperation and support.

b. In so far as practicable, in the fulfillment of their respective responsibilities for the production of intelligence, the several departments and agencies shall not duplicate the intelligence activities and research of other departments and agencies and shall make full use of existing capabilities of the other elements of the intelligence community.

c. The departments and agencies of the Government shall establish appropriate policies and procedures to control and limit undesirable publicity relating to intelligence activities.